

Wellbeing  
Budget 2019

# Family Violence and Sexual Violence Package

**Breaking the cycle of family and sexual violence**

Eliminating family violence and sexual violence will take sustained effort over a number of years. The Budget 2019 package of initiatives lays the foundations for coordinated, collective action across government. It will transform the way we respond to violence.

This package has been developed collaboratively across 8 votes involving 10 agencies.

In total, the package comprises **\$320.9 million over 4 years** (\$311.4 million operating and \$9.5 million capital). This is distributed across five broad initiatives:

## Increasing Investment in Prevention

Increasing funding for current national and community-led approaches, extending coverage to new communities (including rainbow, disability, elderly and new migrant), and focusing on action in the early years for children.

**\$47.8 million over 4 years**

## Safe, Consistent and Effective Responses to Family Violence in every Community

Extending and learning from existing community-based pilots (Integrated Safety Response, Whāngaia Ngā Pā Harakeke and FVIARS), strengthening family violence responses in every community, and developing ambitious proposals for genuinely integrated responses in every community (for Budget 2020) and improving screening for family violence in the health sector.

**\$79.8 million over 4 years**  
plus \$4.5 million capital

## Growing Essential Specialist Sexual Violence Services

Moving towards fully funding services, increasing volumes funded and expanding coverage of services – including services designed specifically for children and youth, investing to grow specialist sexual violence services in Kaupapa Māori providers, and providing specialist psycho-social support for victims of sexual violence through the court system.

**\$131.1 million over 4 years**

## Improving the Justice Response to Sexual Violence Victims

Through a package of legislative reforms (a Victims of Sexual Violence Bill is planned for later this year), responding to recommendations from the Law Commission's 2015 report on the justice response to victims of sexual violence and their 2019 (second) review of the Evidence Act.

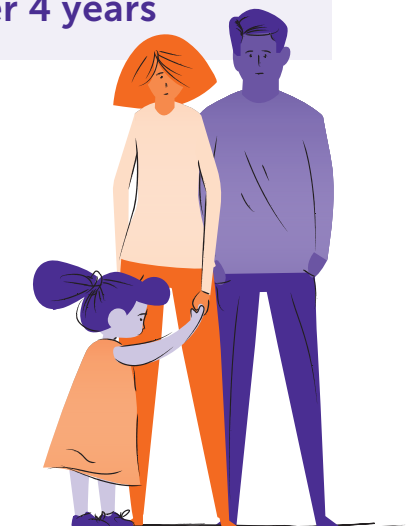
**\$32.8 million over 4 years**  
plus \$5.0 million capital

## Joint Venture Business Unit

Co-ordinating action to eliminate family violence and sexual violence across government, with communities, and in partnership with Māori – through the Joint Venture and a dedicated business unit.

Developing a National Strategy and Action Plan to galvanise collective efforts to eliminate family violence and sexual violence.

**\$20.0 million over 4 years**



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13	Improving the Justice Response to Sexual Violence Victims	32.7	5.0
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14	Supporting the Leadership, Governance and Accountability of Family Violence and Sexual Violence Joint Venture	20.0	
14	A National Strategy and Action Plan to prevent and eliminate family violence and sexual violence		
<b>Total</b>		<b>311.4</b>	<b>9.5</b>

## Early Years Violence Prevention Sites

**\$15.0 million**

### INITIATIVE DESCRIPTION

This initiative aims to build on and grow community-led innovations to prevent and mitigate harm experienced by children exposed to family violence and sexual violence. This will be achieved by:

- prototyping practical activities to improve wellbeing for children who are exposed or at risk of exposure, building on existing early years services;
- testing ways of working across sectors and with community, iwi and non-government partners, to better understand and implement the system-level changes for children in the early years.

### BENEFITS/IMPACTS

Expected short-term benefits include:

- Increased participation in parenting support, health, early learning, mental health and alcohol and drug treatment services.
- Reductions in Oranga Tamariki notifications and Police family harm call-outs for participating families and whānau.
- Improved behavioural, social and emotional functioning in young children with early signs of trauma.

Over the long term, it is expected that this will result in significantly improved life trajectories for children that have experienced, or are at risk of experiencing, violence including reductions in juvenile offending (including violent offending) and reductions in future perpetration of family violence and sexual violence.

## Violence Prevention Needs of Diverse Communities

**\$2.0 million**

### INITIATIVE DESCRIPTION

This initiative will enable the development and understanding of violence prevention needs in diverse communities including LGBTQI+, elderly, youth, disability and new migrants in order to develop future violence prevention programmes.

### BENEFITS/IMPACTS

Increased understanding of the specific violence prevention needs of diverse communities to support effective future investment.

## Family Violence Prevention

**\$30.8 million**

### INITIATIVE DESCRIPTION

This initiative will increase investment in family violence prevention activities, including:

- E Tū Whānau using a strengths-based approach to help reduce the occurrence of family violence and other forms of violence in Māori communities, and works with refugee and migrant communities in culturally appropriate ways to increase their wellbeing and diminish harm.
- Pasefika Proud harnessing the transformative power of Pacific core cultural values and frameworks to address violence issues in Pacific communities.
- The Campaign for Action on Family Violence addressing shifts in behaviour of men using and at risk of using violence, and a new focus on young people and safe relationships.

### BENEFITS/IMPACTS

- An increase in positive behaviours and wellbeing for whānau and communities.
- Increased community participation and access to services.
- Growth in leaders who inspire change and act to prevent family violence within their communities.
- Social norms that support or promote violence and unhealthy masculinity continue to be shifted.
- Men using violence are mobilised around positive behaviour change.
- Healthy and safe relationships for young people are encouraged, through changing attitudes and behaviours that support violence.

## Building Safe, Consistent and Effective Responses to Family Violence in Every Community

**\$41.8 million (opex)**

**\$4.0 million (capital)**

### INITIATIVE DESCRIPTION

This initiative aims to ensure that we can continue to develop and test current programmes for victims, families and whānau affected by family violence, to provide safe and consistent responses where and when they need them.

This will be achieved through taking existing models forward and evolving them into a nationally consistent approach. In particular, this initiative will extend the Integrated Safety Response (ISR) sites (in Christchurch and Waikato) for two more years, includes funding for specialist family violence services, extends the Whāngaia Ngā Pā Harakeke sites in Counties Manukau and Gisborne and Whiria Te Muka sites in Kaitaia for two more years; pilots proximity alarms to help keep victims and whānau safe; and develops national case management systems to support triage, risk assessment and management processes.

### BENEFITS/IMPACTS

- Service capability and leadership is built in communities, reducing regional variation and laying foundations for future investment.
- Over 1 million New Zealanders will be covered by the two Integrated Safety Response sites (covering Christchurch and the Waikato).
- Over 350,000 New Zealanders will be covered by the Whāngaia Ngā Pā Harakeke and Whiria Te Muka sites (in Gisborne, Counties Manukau and Kaitaia).
- Reduced Māori re-offending and re-victimisation through more culturally effective responses and kaupapa Māori services.
- Stronger partnerships with iwi, whānau, local communities, and NGOs to collectively address the underlying causes of violence.

## Family Violence Capability and Regional Support

\$26.6 million

### INITIATIVE DESCRIPTION

This initiative aims to provide victims, families and whānau affected by family violence with safe and consistent responses, where and when they need it. This will be achieved through building the foundations for an effective response in every part of New Zealand.

The initiative will enhance regional capability across the country to respond to family violence and begin the consistent implementation of a national response by: supporting more integrated family violence crisis responses, providing practice leaders to build practice standards and support professional development and training; and ensuring specialist frontline service providers participate fully in risk assessment and triage processes.

### BENEFITS/IMPACTS

- Reduced family violence and improved outcomes for victims, families and whānau, and perpetrators.
- Safe, effective and consistent responses to serious incidents of family violence, reducing the risk of re-offending and re-victimisation.
- Support professional development and practice of frontline staff.
- To improve outcomes for people affected by violence.

## Family Violence Service

\$2.8 million

### Continuing Funding for the Family Violence Response Coordination Fund for One Year

### INITIATIVE DESCRIPTION

This initiative aims to reduce the incidence of family violence. This will be done through providing funding to continue the Family Violence Response Coordination fund for one year while work begins to establish regional support that has a more dedicated focus on building service provider workforce capability and coordinating regional service responses.

### BENEFITS/IMPACTS

- One year funding for organisations delivering family violence response co-ordination activities.
- Supports a smooth transition to comprehensive regional support, including service coordination and professional leadership for workforce capability.

## Violence Intervention Programme

**\$2.7 million**

### Health Sector Screening for Early Intervention and Prevention of Family Violence

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#### INITIATIVE DESCRIPTION

This initiative supports safe, consistent and effective responses to family violence in every community by continuing training for health practitioners in District Health Boards.

This will be done through funding for practitioners to routinely deliver effective screening and referrals, and to explore the provision of a training programme for primary health care providers (including GPs, nurses, dental nurses).

#### BENEFITS/IMPACTS

- Effective screening and referrals from health care providers in hospitals.
- Consultation on the potential to extend the training programme for primary health care providers (including GPs, nurses, dental nurses).

## Victim Video Statements

**\$5.9 million (opex)**

**\$0.5 million (capital)**

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#### INITIATIVE DESCRIPTION

This initiative will enable Police responding to a family violence incident to record audio-visual statements at the scene – across New Zealand. This initiative removes ambiguity inherent in written statements and reduces the impact on the victim, their whānau and the wider justice sector.

Following the success of the proof of concept in Palmerston North (from 2015) and pilot in Counties Manukau (from 2017), Video Victim Statements will be rolled out to the remaining Police districts over the next year.

#### BENEFITS/IMPACTS

The benefits of Video Victim Statements centre on improved victim experience, by enabling victims to give their statement in their own words soon after the violence occurs. This results in less trauma for the victim, less likelihood of recanted statements, and earlier and higher numbers of guilty pleas, which in turn leads to reduced court time.

If the impacts identified in the evaluation of the pilot in Counties Manukau are replicated across New Zealand, we expect to see:

- Reduced trauma for up to 30,000 victims per year.
- Reductions in the time spent in court: cases with Video Victim Statements were 77% more likely to get a guilty plea and 50% more likely to get an early guilty plea.



## Sexual Violence Services

\$24.9 million

### Crisis Support Services for Children and Young People

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#### INITIATIVE DESCRIPTION

This initiative aims to increase child wellbeing by providing access to sexual harm crisis support services designed specifically for children and youth. Crisis services include immediate support to reduce the severity and longevity of the negative impacts of sexual harm, and promote the safety and wellbeing of the child or young person in their family, whānau and community.

#### BENEFITS/IMPACTS

- Up to 2,800 children and young people will benefit each year.
- Services will be available 24/7 and throughout New Zealand.
- Up to 35 sustainably-funded professionals will deliver the services, increasing capacity to respond to the needs of children and young people.

## Sexual Violence Services

\$15.9 million

### Increased Services for Children and Young People with Concerning/Harmful Sexual Behaviours

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#### INITIATIVE DESCRIPTION

This initiative aims to increase child wellbeing through increased service capacity to meet demand for prevention, education, early intervention, assessment and treatment services for children and young people who display concerning and harmful sexual behaviours. This includes service development to ensure services (including assessments, treatments and preventative initiatives) can be delivered in a kaupapa Māori context and are suitable for those with behavioural problems, intellectual disability or neuro-disability issues.

#### BENEFITS/IMPACTS

- Up to 130 children and young people, and their families, will benefit each year.
- Waiting lists will be reduced for children and young people who require assessment and treatment.
- Assessment and treatment for children and young people will be available in most locations.
- Prevention and education services will be developed and will be more widely available.

## Sexual Violence Services

\$50.6 million

### Increasing Access to Crisis Support Services for Victims/Survivors

#### INITIATIVE DESCRIPTION

This initiative aims to increase wellbeing by reducing the severity and duration of trauma-related symptoms experienced by victims/survivors of sexual violence.

This will be achieved through providing more sustainable funding for crisis support services for victims/survivors of sexual violence and their families and whānau. Increased funding levels will ensure services are available 24/7 at a level that meets current demand. Services include call-out response, crisis counselling and crisis social work support.

#### BENEFITS/IMPACTS

- Addresses existing cost pressures.
- Increases capacity to support an additional 2,780 victims/survivors in 2019/20.

- Further increase in capacity to support additional 7,700 victims/survivors p.a. from 2020/21 onwards.
- Equivalent to 96 new professionals from 2020/21 onwards, to achieve 24/7 service coverage.
- Services are sustainably funded, and better able to meet demand.
- Ensure victims/survivors have psychological support to minimise harm in crisis and enable recovery. This reduces the impact of trauma and increases help-seeking behaviour, including increased uptake of long-term services. This minimises incidence and severity of adult mental health disorders, and reduces re-victimisation.

### Improving the Wellbeing of Male Victims/Survivors of Sexual Violence Through Peer Support Services

\$12.0 million

#### INITIATIVE DESCRIPTION

This initiative aims to increase wellbeing by reducing the severity and duration of trauma-related symptoms experienced by male victims/survivors of sexual violence. This will be done through providing funding to continue and expand services for male victims/survivors of sexual violence, through expanding current access to peer support and group-peer support services for male victims/survivors.

#### BENEFITS/IMPACTS

- Continues peer and group support for male victims/survivors (replaces time-limited funding).
- Increases capacity to support 750 male victims/survivors in 2019/20.

- Further increase in capacity to support 1,760 male victims/survivors p.a. from 2020/21 onwards.
- Services are sustainably funded, supporting increased geographical coverage of male survivor services across New Zealand, and are better able to meet demand.
- Male survivors of sexual abuse (MSSA) services ensure victims/survivors have psychological support to minimise harm in crisis and enable continued recovery.

## Sexual Violence Services

\$2.8 million

### Support Services for Adults Experiencing Concerning Sexual Ideation (CSI)

#### INITIATIVE DESCRIPTION

This initiative aims to increase the mental wellbeing of adults who exhibit concerning sexual ideation by providing access to support that reduces the chance of them engaging in harmful behaviours. It is expected to decrease sexual offending in the long term. This will be done through providing funding to develop an early intervention service that provides support for potential perpetrators before they might harm others.

#### BENEFITS/IMPACTS

- Design and implement a service for adults exhibiting concerning sexual ideation.
- Phased implementation of service will treat 25 adults in 2019/20, increasing to 60 adults p.a from 2022/23 onwards.
- Service includes clinical treatment and psycho-social support to increase effectiveness.
- Service is sustainably funded.
- Addresses service gap identified by Harmful Sexual Behaviour service providers, for people who seek help before harming others.
- CSI services ensure people have support to minimise harm in crisis and reduce risk factors that lead to harmful sexual behaviour perpetration. This reduces re-offending, social isolation and improves mental health.

## Sexual Violence Services

\$11.8 million

### Support Services for Non-mandated Adults with Harmful Sexual Behaviours

#### INITIATIVE DESCRIPTION

This initiative aims to improve mental wellbeing and reduce re-offending by adults with harmful sexual behaviours who are not engaged in the justice system (non-mandated adults). This will be done through providing funding to continue current treatment and support services and increase the number of treatment places available. This will reduce current waiting lists, and implement additional support and improve service quality.

#### BENEFITS/IMPACTS

- Continues Harmful Sexual Behaviour services (replaces time-limited funding).
- Increases capacity to support 100 perpetrators in 2019/20.
- Further increase in capacity to support 130 perpetrators p.a. from 2020/21 onwards.
- Services include clinical treatment and new component of psycho-social support to increase effectiveness.
- Services are sustainably funded, supporting increased geographical coverage of Harmful Sexual Behaviour services across New Zealand, and are better able to meet demand.

## Sexual Violence Services

\$7.0 million

### Developing Kaupapa Māori Services for Victims/Survivors, Perpetrators and their Whānau

#### INITIATIVE DESCRIPTION

This initiative aims to increase wellbeing by reducing the severity and duration of trauma-related symptoms experienced by Māori victims/survivors and perpetrators of sexual violence and their whānau. This will be done through providing funding to enable the development of holistic, whānau-centred kaupapa Māori specialist sexual violence services. Services will be developed by Māori for Māori and include comprehensive responses from prevention and early intervention through to long-term support. It will also address the current geographical gaps in service delivery by supporting more kaupapa Māori providers to develop specialist sexual violence service capability.

#### BENEFITS/IMPACTS

- Dedicated funding for a kaupapa Māori response to sexual violence, responds to the recommendations of a number of reports, including the Social Services Committee's *'Inquiry into the funding of specialist sexual violence services'* (2015).
- Support engagement with key stakeholders, including iwi, whānau, and kaupapa Māori providers to develop a holistic, whānau-centred kaupapa Māori response to sexual violence.
- A fit-for-purpose kaupapa Māori specialist sexual violence service for victims/survivors, perpetrators, and whānau. Strengthened cultural identity to support the healing process.

## Sexual Violence Services

\$6.4 million

### Support for Victims/Survivors of Sexual Violence Going Through the Criminal Justice System

#### INITIATIVE DESCRIPTION

This initiative aims to increase wellbeing by reducing secondary victimisation, and the resulting severity and duration of trauma-related symptoms experienced by victims/survivors of sexual violence going through the criminal justice system. Through this service victims/survivors will be supported leading up to, during and after the criminal justice system process. This will be done through providing funding for developing specialist services to provide counselling, social work support and support preparing for the criminal justice process.

#### BENEFITS/IMPACTS

- Phased implementation of service will support 480 victims/survivors in 2020/21, 960 victims/survivors in 2021/22, and up to 1,440 victims/survivors p.a. from 2022/23 onwards.
- Addresses gap in psycho-social support identified by the Law Commission 2015 report *'The Justice Response to Victims of Sexual Violence'*.
- Reduce the risk of sexual violence victims or survivors experiencing secondary victimisation, trauma, and adverse mental health outcomes while going through the criminal justice system.

## Improving Justice Response to Victims of Sexual Violence

**\$32.7 million (opex)**

**\$5.0 million (capex)**

### INITIATIVE DESCRIPTION

This set of initiatives will reduce the risk of sexual violence victims experiencing further trauma when participating in the criminal justice process. It will be achieved by enabling complainants to give evidence in alternative ways (including by pre-recorded video), ensuring help is available for complainants and witnesses to understand and respond to questions in court, and providing specialist training to equip lawyers to use best practice in sexual violence cases.

This will involve contributions from Ministry of Justice, Courts, Police, Attorney-General and Ministry of Corrections.

### BENEFITS/IMPACTS

- Reduce the risk of sexual violence victims or survivors experiencing secondary victimisation, trauma, and adverse mental health outcomes whilst going through the criminal justice system.
- Reduce the attrition of sexual violence cases, so that more are taken to trial.
- Increase the number of sexual violence offenders who are convicted.
- Increase public confidence in the criminal justice system.
- Increase reporting of sexual violence offences.
- Address recommendations made in the Law Commission 2015 report 'The Justice Response to Victims of Sexual Violence' and the Law Commission 2019 report 'Second Review of the Evidence Act 2006'.

## Supporting the Leadership, Governance and Accountability \$20.0 million of the Family Violence and Sexual Violence Joint Venture

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### INITIATIVE DESCRIPTION

The Joint Venture was established to prevent and eliminate family violence and sexual violence. This initiative aims to support the leadership and governance of the Joint Venture by providing a focal point for cross-agency projects and coordinating action across Joint Venture agencies. This will be achieved by providing ongoing funding for staff and infrastructure of a dedicated business unit.

The business unit will work across Joint Venture agencies to:

- Support the Joint Venture to develop a National Strategy and Action Plan.
- Build a learning system, with robust monitoring and evaluation to build awareness of effective interventions, to empower communities to learn from what works, to improve how government partners with communities, and to inform government priorities.

- Lead cross-agency projects, including to strengthen and support the capability of front line workforces – in government agencies and community providers.

### BENEFITS/IMPACTS

Reduce the incidence of family violence and sexual violence through strong leadership, stewardship, accountability, governance and coordination of action across government and non-government agencies.

- Build services around the needs of people and families affected by violence.
- Remove barriers to accessing appropriate specialist support services.
- Improve the effectiveness of specialist services and associated public services (including health, education, justice and child protection) through better coordination, integration and capability.

## A National Strategy and Action Plan to Prevent and Eliminate Family Violence and Sexual Violence

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### INITIATIVE DESCRIPTION

This initiative will develop a National Strategy and Action Plan to galvanise our collective efforts to eliminate family violence and sexual violence, working in partnership with Māori. This will set a clear direction for our collective commitment to reduce violence, clarify the most critical strategic objectives and identify the actions required across the system.

To ensure the National Strategy and Action Plan reflect the aspirations of all New Zealanders, they will be developed through open and engaging processes, including with people harmed by violence,

people who have used violence, and a wide range of communities.

### BENEFITS/IMPACTS

A National Strategy will guide priorities for the Joint Venture and for government agencies, and can guide practical decisions at the front-line in communities.

A rolling Action Plan will drive practical action, helping each government agency to see the part they play alongside others in achieving these objectives, and allowing the public to track progress towards reducing violence.



